



## CITY OF HAYWARD AGENDA REPORT

Meeting Date 05/12/05  
Agenda Item 2

**TO:** Planning Commission

**FROM:** Erik J. Pearson, AICP, Associate Planner  
Andrew S. Gaber, P.E., Development Review Engineer

**SUBJECT:** **Update to Report Dated April 14, 2005 for Zone Change No. PL-2004-0418 & Vesting Tentative Tract Map 7554/PL-2004-0417 –Arlene Utal for Chabot Estate Homes (Applicant)/ Greg Silva (Owner) – Request to Change the Zoning From a Single-Family Residential (RS) District to a Planned Development (PD) District and Subdivide 2 Acres to Build 11 New Homes and Renovate the Historic Home**

The Project Location Is at the Easterly End of Cryer Street at Adrian Avenue.

### RECOMMENDATION

Staff recommends that the Planning Commission find the project exempt from the California Environmental Quality Act, deny the zone change application and Preliminary Development Plan and deny the Vesting Tentative Tract Map application, subject to the attached findings.

### DISCUSSION

On April 14, 2005 the Planning Commission continued this hearing to the meeting of May 12, 2005. In response to staff's report dated April 14, 2005, the applicant has made some revisions to the site plan and has also prepared a written response, which are attached.

Changes to the site plan include:

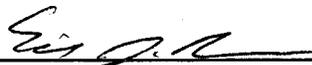
- The garage and driveway on Lot 11 is now on the right side to reduce its visibility as one enters the project. However, the 18-foot driveway would be shorter than the City's standard of 20 feet.
- The rear yards of Lots 9 through 11 have been made larger, but at the expense of the turn-around on Lot 1, which would no longer be functional. Also, the rear yards of Lots 10 and 11, along with Lots 1 and 12, still would have noise levels exceeding the General Plan guideline.

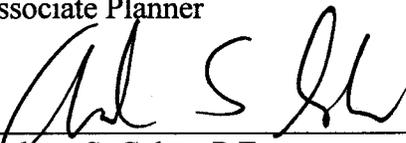
Regarding the grassy swale, the hydrology report prepared by the applicant's engineer still does not address the City's landscape and drainage concerns. The area next to the wall needs to include a 5-foot-wide strip for trees and landscaping, which cannot be part of the swale. The calculations indicate that a 10-foot-wide swale is necessary to provide the necessary treatment for the storm runoff, which, when combined with the required landscaped area, would require a 15-foot setback from the sound wall; only 10 feet is proposed.

In order to achieve the necessary cleaning action, the swale must be planted with grasses or a ground cover that is flush to the ground. Approval of the project as it is currently designed would likely mean that the screen trees normally required at the perimeter of the site could not be planted and any landscaping planted to soften the sound wall would be minimal.

Finally, staff has learned that, as part of the Interstate 880/Highway 92 interchange project, there will be changes to the on and off ramps at Hesperian Boulevard and Highway 92. If the Planning Commission supports the proposed project, staff would ask the applicant to provide an updated noise analysis as part of the environmental review process.

*Prepared by:*

  
\_\_\_\_\_  
Erik J. Pearson, AICP  
Associate Planner

  
\_\_\_\_\_  
Andrew S. Gaber, P.E.  
Development Review Engineer

*Recommended by:*

  
\_\_\_\_\_  
Dyana Anderly, AICP  
Planning Manager

Attachments:

- A. Planning Commission Agenda Report date April 14, 2005
- B. Written Response from Applicant  
Revised Site Plan

**RECEIVED**

MAY 02 2005

April 28, 2005

PLANNING DIVISION

City of Hayward  
Planning Commission  
777 B Street  
Hayward, CA 94541

Re: Chabot Estate Homes

Dear Commissioners,

Thank you for continuing our hearing date until May 12 for our application on Chabot Estate Homes. This gave us the opportunity to respond to the concerns of Staff in the report.

Enclosed please find our comments on the report and our modifications in response to some of Staff's concerns to our plan for 11 new homes and restoration of the historic house on 2 acres off of Adrian and Cryer Street.

We request the Planning Commission to provide comments and direction to Staff on the revised plan, in particular on its consistency with the General Plan as a whole (i.e., does the rear yard decibel levels in 3 lots cause the entire project to be inconsistent with the General Plan as a whole?) Thank you for your consideration.

Sincerely,



Arlene Utal

Response to Staff Report  
Meeting Scheduled April 14  
*(Continued to May 12, 2005)*  
Chabot Estate Homes  
2141 W. Jackson Street

**History:**

Over the past year we have taken the time and effort to work with staff on this project. Our willingness to comply with their comments and concerns has resulted in our production of a series of fifteen (15) different design layouts.

Early designs started with removing the historical house and miscellaneous structures, then moving the historical house and leaving the historic house in place. Staff has been insistent on leaving the historical home in place and our current plan reflects that direction from Staff. With that instruction, we designed a project compatible with the surrounding community. To accomplish the design of an attractive, marketable, and community sensitive project that is also economically viable, and able to meet all of the criteria of the city of Hayward and incorporate the suggestions and concerns of Staff; we solicited the best architectural, civil and geotechnical engineers, arborists and landscape architects available. We also contracted with a historical architect to consult on the issue of the historic house and how to properly design our project with the historic home restored.

Our proposed project consists of an estate lot comprised of the historical house, the carriage house and water tower totaling almost 14,000 square feet. The homeowners association will own the road, common areas, parking, landscaping and grassy swale along the sound wall. This area totals approximately 25,000 square feet. The balance of the property will be 11 new single family homes in which we have incorporated into the architecture an historic facade to complement the historic home.

**The Noise Issue:**

The text of the General Plan is inconsistent with Appendix N. On the chart it clearly shows that Residential-Low Density is "normally acceptable" for up to 60 dB. We are requesting a rezone to PD which is not addressed anywhere in the General Plan regarding noise. It also shows that single family, duplex is "conditionally acceptable" up to 70 dB. Of our 11 new units there are 8 at 60 dB and 3 are at 63 dB. The sound study done by Charles M. Salter dated November 29, 2004 states "A 3 decibel increase in noise would be considered a barely noticeable increase."

We are in substantial compliance to the General Plan and the Planning Commission can make that determination.

### **Open Space:**

In response to the Staff Report we have adjusted the rear property lines by rotating the houses on lots 10 & 11 which increases the rear yards from 15 to an average of 25 feet on lot 10 and 16 feet on lot 11. All other properties have a minimum of 20 feet in the rear yard. Staff recommends because two homes do not have 20 feet in the rear yards that the community of only 11 new homes should have a common open space. Staff proposes lot 8 for this area. Lot 8 is approximately 7,000 square feet in size, which is the largest lot of the new homes. This is suggestion defies common sense and is not economically feasible.

### **Historic Water Tower:**

Staff also recommends that the historic water tower be left in place on lot 8. This would be an unreasonable burden and an unacceptable liability on the homeowner's association. This historic water tower would become the local kid's tree house. Again, common sense dictates that the historic water tower should be placed within the estate lot and be owned and maintained by the estate homeowner.

### **Garage Width Issue:**

Over the past year we have redesigned our homes four (4) times to meet the Design Guideline of the 50% rule (garages cannot be more than 50% of the front width of the house). We fixed this problem by increasing the width of each house. Our current plan is for two models homes ranging in square footage from 2,287 to 2,410. This reflects an increase in the square foot of each home by about 200 square feet because of the increased width.

### **Architecture:**

By eliminating lot 1 (as suggested in the staff report) and widening the homes we would again increase the interior square footage. We have already met the statutory 50% rule by increasing the width the each house. It is therefore not necessary to eliminate lot 1 to make the homes wider. A wider home would increase the overall square footage to a point inconsistent with the surrounding homes and make the resulting sales price too high and un-marketable.

Staff is concerned when you enter the property the first feature one would view is a garage. In fact, that is completely wrong; the first thing you will view is the historic water tower. It is only after that the carriage house and historic home would be viewed.

Staff suggests that lots 9 through 11 could have garages accessed from the rear of the lots. By making this design change lots 9, 10 and 11 would lose their entire back yards. Although lots 10 & 11 rear yards are slightly smaller with the current plan by designing rear loaded garages the required standard driveway of 20 feet wide by 18 feet long would eliminate the rear yards.

Staff also suggests that the historic estate (lot 12) could have the carriage house located behind it as well. This would completely ruin the beautiful backyard and violate the integrity of the historic estate that our historical architect has suggested for the historic home. Staff also suggests that a path behind the historic house be put in so people could walk more directly from the end of Cryer Court to the entrance. Common sense begs the questions: Who would own this path and all privacy and security to the historic estate home would be lost?

A more sensible approach would be our suggestion to flip the homes on lots 10 and 11 so the garages are on the right side as one drives down the street. By rotating the units on lots 10 & 11 as explained above we will be able to put an 18' driveway on lot 11 and eliminate the extra parking space next to the unit.

### **Building Separations/Setbacks:**

We are proposing replacing the current chain link fence that separates our property (lots 5, 6, 7, 8) and the church with a masonry wall. At the end of Cryer Court a gate will be installed for our homeowners to enter and exit the two schools which are on the adjacent church property.

Between the existing homes on Adrian and our new homes lots 1-5 and estate lot 12 there will be all new good neighbor fencing installed.

The staff report states that Lot 11 has only a 5-foot front yard setback where 20 feet is required. We have now corrected that with an 18' driveway and putting the garage on the right side of the lot.

## **Trees & Landscaping:**

The property has been unattended and not maintained for approximately forty (40) years. Most of the trees are dead, dying or diseased. We have already included in our proposal full mitigation on our landscape plan. We also will be able to keep the trees 18, 19 and 20 by carefully pruning at the supervision of a licensed arborist. In addition, we will be installing wood decks where needed, in place of concrete decks to help preserve the trees.

To meet the requirements of the Clean Water Program we have designed a grassy swale which filters the runoff and complies with Clean Water Design requirements. Our engineer has done a full hydrology study and calculated the amount of impervious surface we will need to mitigate. We meet all state requirements with this system. By adding trees to this area, it will not impede the drainage.

In response to the Staff Report, we have adjusted the bulb-outs along the sound wall to be a minimum interior width of 5 feet.

## **PUBLIC NOTICE**

### **October 4, 2004 at 9:00 AM:**

The Staff Report fails to mention that at the neighborhood meeting held at City Hall offices Next Bay Properties was invited to the monthly meeting of the Mount Eden Homeowners' Association. We accepted the invitation and requested that staff join us.

### **October 21 at 7:30 PM:**

Next Bay Properties attended the Mount Eden monthly homeowners meeting on October 21, 2004. No staff person attended. There were more than twenty-five (25) neighbors who attended the meeting primarily to meet with us regarding our proposed project. We spent more than 2 hours reviewing our project and answering questions. At the end of the meeting several of the neighbors asked if they could inspect the property as it had not been open to the community in over 40 years. We agreed and set up a field trip. We informed staff of the field trip but again, no one from staff attended.

### **November 21 at 2:00:**

On Sunday November 21, we met over 30 neighbors and many members of the community at the Property. Several members of the Hayward Historical Society came. We spent approximately 3 hours talking to neighborhood people and answering their questions. We have also spoken individually with neighbors, especially on Adrian, where homes back directly against our site.

## **CONCLUSION**

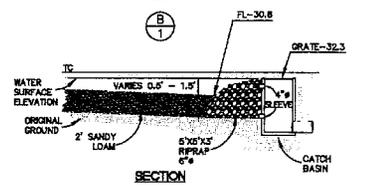
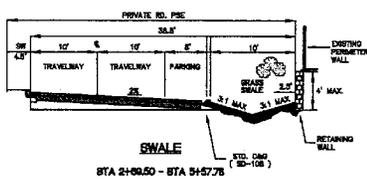
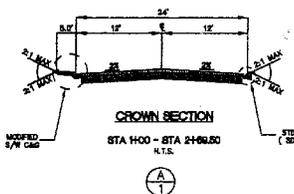
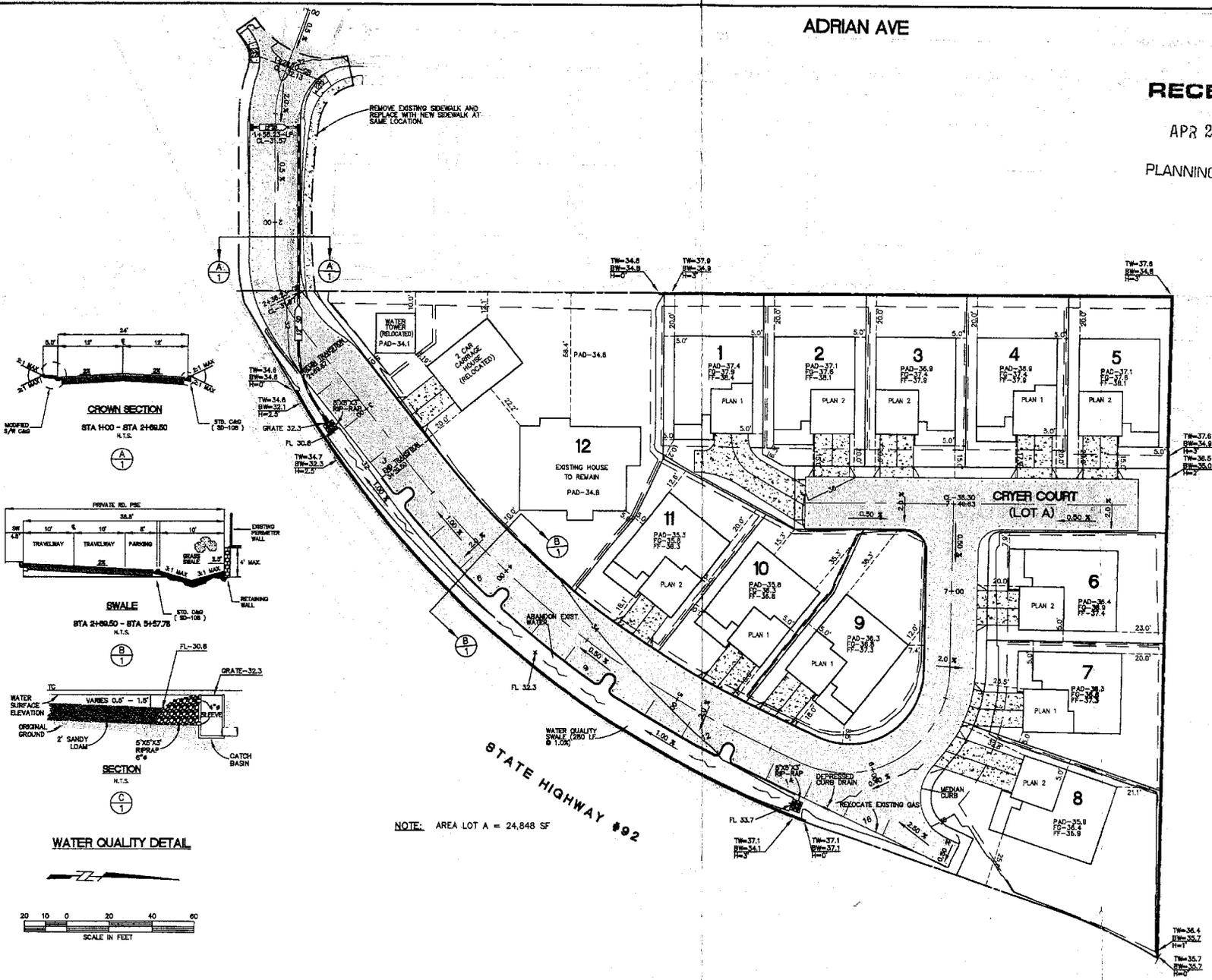
- Total effort and care will be taken to reasonably protect and preserve trees on the site
- In response to Staff we have de-emphasized the garages, especially in lots 10 & 11 by putting the garages on the right sides of the homes and rotating the units to include an 18' driveway on lot 11.
- This is a small in-fill parcel of only 2 acres. We are going to great expense to restore an historic house, carriage house and water tower. The project must be financially feasible for us to move forward with these great expenses and the creation of an open space area for only 11 homes is overly burdensome and not reasonable.
- Lot 1 works very well and we have improved the driveway on lot 11 to be 18' long.
- The grassy swale is a function of engineering. We can demonstrate that hydrology calculations will meet state requirements for the Clean Water act.

ADRIAN AVE

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APR 20 2005

PLANNING DIVISION

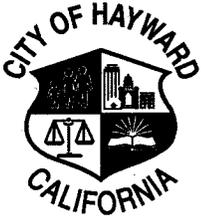


NOTE: AREA LOT A = 24,848 SF

STATE HIGHWAY #92



APPROVAL	
REVISIONS	
NO.	BY DATE
<b>UDI-TETRAD</b> CONSULTING ENGINEER, INC. Civil - Planning - Communications 1000 RAYBURN BLVD. FOLSOM, CA 95630 FAX: (916) 971-0248	
<b>STUDY 15</b> <b>CHABOT ESTATE HOMES</b> TRACT 7554 HAYWARD, CALIFORNIA	
DESIGNED: M.A.C.	
DRAWN: M.A.C.	
CHECKED: R.L.P.	
SCALE: 1"=20'	
DATE: 04-2005	
SHEET NO.	1 OF 1



## CITY OF HAYWARD AGENDA REPORT

Meeting Date 4/14/05  
Agenda Item 3

**TO:** Planning Commission

**FROM:** Erik J. Pearson, AICP, Associate Planner  
Andrew S. Gaber, P.E., Development Review Engineer

**SUBJECT:** **Zone Change No. PL-2004-0418 & Vesting Tentative Tract Map 7554/PL-2004-0417 –Arlene Utal for Chabot Estate Homes (Applicant)/ Greg Silva (Owner) – Request to Change the Zoning From a Single-Family Residential (RS) District to a Planned Development (PD) District and Subdivide 2 Acres to Build 11 New Homes and Renovate the Existing Home**

The Project Location Is 2141 W. Jackson Street at the End of Cryer Street Near Chabot College.

### RECOMMENDATION

Staff recommends that the Planning Commission find the project exempt from the California Environmental Quality Act, deny the zone change application and Preliminary Development Plan and deny the Vesting Tentative Tract Map application, subject to the attached findings.

### BACKGROUND

The Penke-Cryer property is a portion of what was originally a 163-acre farm dating back to 1858. The property is occupied by a house, a carriage house/caretaker's house, a toolhouse/laundry room, a three-car garage and a tankhouse or water tower. A historic assessment prepared in May 2004 found that all structures, with the exception of the garage have historic value. The historic farm house was built in 1897 for newlyweds John Penke and Pamela Oliver and was the second house on the property. Most of the farm was sold to developers in the 1950s and the original house was destroyed by fire in 1958. The remaining 2.01-acre parcel is now bordered by the on-ramp from Hesperian Boulevard to Highway 92 along the southeast side, to the north is the Mt. Eden Presbyterian Church and Lea's Christian School and to the west are single-family homes on Adrian Avenue.

### DISCUSSION

The applicant has requested to change the zoning of the property from a Single-Family Residential (RS) District to a Planned Development (PD) District to allow the subdivision of the 2-acre parcel into 12 lots for the construction of 11 new homes. The historic house would be on a 13,882-square-foot lot and the remaining 11 lots would range in size from 3,772 square feet to 7,021 square feet.

### *General Plan/Neighborhood Plan*

The property has a General Plan land use designation of Low Density Residential, which allows up to 8.7 dwelling units per net acre. The proposed subdivision would have a density of approximately 8.4 dwelling units per net acre. One strategy listed in the Parks and Open Space section of the Neighborhood Plan states, "Preserve park-like setting of Penke/Cryer estate and other significant stands of trees in the course of development if the trees are healthy." The Plan also identifies the project site as a possible park site, but recognizes that access to the site is less than desirable. Staff spoke with the Hayward Area Recreation and Park District's General Manager who said that the property does not meet the District's requirements for a park site.

### *Noise*

The text of the General Plan relating to noise and pertinent appendix are attached. Appendix N of the General Plan contains the Guidelines for the Review of New Development where it states that:

"New development projects shall meet acceptable noise level standards. The "acceptable" noise standards for new land uses as established in Land Use Compatibility for Community Exterior Noise Environments (see Figure 1) shall be used with further consideration of the following:

The maximum acceptable exterior noise level in residential areas is an  $L_{dn}$  of 55 decibels (dB) for single-family development and an  $L_{dn}$  of 60 dB for multi-family development. These levels shall guide the design and location of future development, and are the goals for the reduction of noise in existing development. These goals will be applied where outdoor use is a major consideration (e.g. backyards in single-family housing developments and recreation areas in multi-family housing projects). The outdoor standard will normally be applied to any area considered to be "useable open space", including decks and balconies associated with apartments and condominiums."

Irrespective of the discussion within the General Plan that specifically speaks to 55 as being the maximum noise level, Figure 1 in Appendix N is a table indicating that the maximum noise level that is "normally acceptable" is 60 dB. The back yard of a single-family house is a place where children should be able to play for extended periods of time or adults enjoy a meal without being subjected to loud noises. A noise analysis prepared by Charles M. Salter Associates, Inc. found that 3 of the 11 proposed homes, in addition to the existing home would have rear yards that would exceed the outdoor noise guidelines for single-family homes. The consultant estimates that the rear yards of Lots 1, 10 and 11 would have a noise level of approximately 63 dB and Lot 12 would continue to exceed 60 dB. Therefore, one third of the total of 12 homes would exceed the higher guideline of 60 dB and all of them exceed the guideline of 55 dB indicated as acceptable in the discussion in the General Plan. Because all the proposed homes are two-story, Lots 1, 10, 11 would block the noise for the other lots. If Lots 1, 10 and 11 were eliminated, then Lots 2, 3 and 9 may have yards exceeding the noise limit. Staff has found that the traffic noise from the freeway is considerable and makes it necessary to raise one's voice to carry on an outside conversation even when standing near the sound wall.

It is the opinion of the acoustical consultant that no alternative site design could adequately reduce noise levels in the yard areas. In staff's opinion, the site is not appropriate for single-family development given the proposed layout.

Staff suggested the applicant explore other options for developing the property, including attached units or creating usable group open space in an area where noise is not excessive, however they chose to pursue the current proposal indicating that the neighborhood prefers detached homes and that it would not be economically feasible to lose any units. The developer indicates that because they are asking for a Planned Development, that exceptions to development standards, including noise, can be made. However, the types of exceptions typically granted are those for lot size, setbacks or building separation, or size of open space provided. In this case, most of the proposed lots have less than the 5,000 square feet typically required for single-family homes. This exception is offset by the fact that the historic house to be renovated would be maintained on a historically appropriate larger lot.

Findings required to approve a Zone Change, Planned Development and Tentative Tract Map include a finding of consistency with the General Plan. Because of the potential nonconformance raised by the noise levels, staff is unable to recommend approval of the project.

While staff cannot support the project due to noise impacts, there are other aspects of the project, irrespective of noise, that merit consideration and are discussed below.

#### *Open Space*

Each proposed house would have a fenced yard area. Although the applicant is requesting a zoning change to PD, which allows some flexibility, the underlying RS zoning is used as the basis for development standards. While the RS zoning requires 20-foot deep rear yards, Lots 10 and 11 have rear yards only 15 feet deep. A group open space is normally required in a project where 20-foot rear yards are not provided for all homes, but none is proposed. If the water tower were left in place, the area of the proposed Lot 8 would make an attractive open space that would have a noise level of 60 dB.

Other nearby recreational opportunities include the Rancho Arroyo Park & Mount Eden Little League Fields on Depot Road, the Eden Gardens Elementary School and Chabot College are close by and would provide additional recreational opportunities for residents of the project. In addition, if the project were approved, the applicant would be required to pay park in-lieu fees to help pay for new facilities in the area.

#### *Architecture*

The proposed homes range in size from 2,287 square feet to 2,410 square feet. There are two models, each with two architectural schemes. Both plans are two stories, have four bedrooms and an attached two-car garage. All four elevations have front porches and have been designed with Victorian elements to complement the historic farmhouse.

Technically the houses meet the Design Guideline of limiting the garage to no more than 50 percent of the front elevation, however, this is accomplished only by wrapping the front porch around and in front of a portion of the garage. This does not meet the intent of providing more living space at the front of a house where people can watch the street. If Lot 1 were eliminated as discussed below, then Lots 2 through 5 could be made wider to increase the width of the living area on the front elevation.

In staff's opinion, the historic house should be the primary feature of the project, but plans show that upon entering the development site a garage would be the first structure to be viewed. To prevent one's view when entering the project from being dominated by garages, Lots 9 through 11 could have garages accessed from the rear of the lots and the detached garage on Lot 12 could be relocated to the rear of the lot. This would require the elimination of Lot 1. This would also allow the possibility for a walking path along west property line of Lot 12 behind the historic house so that people could walk more directly from the end of Cryer Court to the entrance/exit of the project. Given the fact that there is no sidewalk proposed along Cryer Court, the path would also allow a safer way for people to get to the public sidewalk on Cryer Street. Although these changes would make the project more attractive, the noise problem would remain.

### *Parking/Circulation*

The project has been designed with a total of 63 parking spaces, or 5.25 parking spaces per unit. The two-car garages would account for 24 of the spaces, the driveways would accommodate 23 spaces and the remaining 16 spaces are parallel parking spaces on what would be known as Cryer Court. Lot 11 is the only lot where there is not room for parking of two cars in the driveway. This house has been shifted closer to the street to allow room for a turn-around area on Lot 1. Lot 11 has an additional driveway on the side for parking one car. This is an undesirable parking arrangement and is one of the indications that there are too many lots proposed for the property. This layout also requires the garage on Lot 11 to be only 5 feet from the street and for the garage to be on the left side, making it the first visible element of the house when entering the project.

### *Building Separation/Setbacks*

All proposed homes would be separated by at least 10 feet and all structures meet the setbacks required by the RS zoning with a few exceptions. The proposed house on Lot 5 would be only 5 feet from the side property line where 10 feet would normally be required, however this property line abuts the rear of the church where there are accessory structures scattered along the fence, so the reduced setback is not expected to negatively impact the adjacent property. Also, as discussed above, Lots 10 and 11 are designed with rear yards with less than the 20-foot setback required by the RS zoning and Lot 11 has only a 5-foot front yard setback where 20 feet is required.

### *Trees & Landscaping*

The project would require the removal of 19 of the 33 trees on the site. If the project is approved, replacement trees totaling in value equal to those removed would be required to be planted throughout the site. All the trees to be removed have been rated as being in moderate to poor health and structure with the exception of three trees (labeled as 24, 40 and 41 on Sheet L-1 of the plans). According to the City Landscape Architect, these trees would not be compatible with residential development.

Two story homes are being proposed under the dripline of three other trees (labeled as 18, 19 and 20). The pruning that would be necessary to build the homes would create a tree canopy unacceptable to the City. Although the trees, in the short term, might survive the major pruning, they would look unnatural in form and the long term damage to such trees is difficult to assess. In the past, the City has received complaints from neighbors when this type of extensive pruning

occurs. City Design Guidelines discourage the construction of structures within the dripline of existing trees. It should be noted that these three trees are located along the western property line of the project site and have canopies that extend into lots on Adrian Avenue. Staff recommends any development of the site avoid construction within the dripline of the trees.

The developer is proposing to construct a grassy swale along the soundwall to meet Clean Water Program requirements to filter stormwater before it enters the City system. This swale must be designed to meet accepted standards for width, depth and flow capacity to ensure runoff is filtered properly, and that runoff from large storms will be contained within the swale.

The City requires trees to be planted at the perimeter of the site, but the trees along the sound wall would need to be planted in the swale to provide adequate clearance from the wall. Given the width of the planter and swale, the trees when mature would impede the flow of runoff. The swale and bench would have to be wider to accommodate both the trees and provide the necessary slope and depth for stormwater. Finally, the landscape bulb-outs along the sound wall do not meet the minimum interior width of 5 feet required for street trees. The swale, perimeter and street trees could be accommodated, but would result in the elimination of the visitor parking along the private street. Staff recommends the swale be made larger without losing the visitor parking.

#### *Schools & Transportation*

Were the project to be constructed, the children generated from the 12 homes would attend Eden Gardens Elementary School (4.8 students), Anthony W. Ochoa Middle School (1.1 students) and Mount Eden High School (2.5 students). Pursuant to California Code Sections 65996 and 65997, the current state law governing financing of new school facilities in California, payment of school impact fees to the school district represents acceptable mitigation of school impacts.

AC Transit bus routes 92, 97 and the M line, collectively providing service to BART stations, Southland Mall and CSUH and Foster City, all stop at Chabot College, which is within walking distance of the project.

#### Tract Map

The proposed subdivision shows 13 parcels, 12 single-family lots and 1 lot for the private street and common area adjacent to the sound wall. The homeowners' association would own the private street and common area, and would be responsible for maintenance of these areas.

There are existing utilities crossing the site and within Adrian Ave., including sanitary sewer, water and storm drains, with sufficient capacity to serve the proposed project. The project developer would be responsible to construct a standard street intersection where the private street intersects Adrian Ave., as well as construct the private street within the development.

## **ENVIRONMENTAL REVIEW**

The proposed project is Statutorily Exempt from the California Environmental Quality Act (CEQA) guidelines, pursuant to Section 15270, *Projects which are Disapproved*. If the Planning Commission is supportive of the application, environmental review is required before endorsement of the plan.

## **PUBLIC NOTICE**

On October 4, 2004, a Referral Notice was sent to every property owner and occupant within 300 feet of the subject site, as noted on the latest assessor's records. Notice was also provided to the Mount Eden Neighborhood Task Force, Eden Garden-Parkwest Homeowners' Association.

A neighborhood meeting was held on October 14, 2004 to solicit comments on the project. Six neighbors attended the meeting and raised the issues of tree preservation, traffic, construction traffic, the ability for emergency vehicles to access the site and construction noise and hours. With the exception of the case where construction is proposed within the driplines of three trees, the healthy trees that appropriate for a residential neighborhood are being preserved. The proposed project is not large enough to warrant a traffic analysis. If the project is approved, conditions of approval could be included to place controls on construction traffic, noise and hours. The site design meets the requirements of the Fire Department for truck access and turn-around.

On April 4, 2005 a Notice of Public Hearing for the Planning Commission meeting were mailed. In addition, a public notice sign was placed at the site prior to the Public Hearing to notify neighbors and interested parties residing outside the 300-foot radius.

## **CONCLUSION**

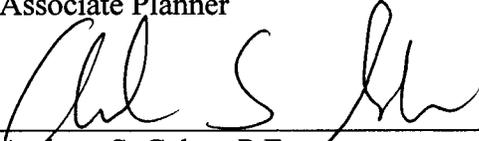
Staff appreciates the effort the applicant has made to preserve and restore the historic structures on the property, however staff cannot support the project due to the noise levels that the residents would be exposed to while spending time in their private yards. In addition to the noise, other problems identified by staff include:

- A better effort should be made to protect the healthy trees on the site;
- The homes could be made more attractive by further de-emphasizing garages as they would be viewed from the street;
- Either larger yards or a group open space should be provided;
- Either an insufficient turn-around on Lot 1 or an unattractive driveway on Lot 11; and
- Grassy swale should be made more functional.

If the Planning Commission supports the project staff would conduct CEQA review and prepare findings and conditions, which the Commission would then recommend to the City Council. If the Planning Commission denies the application, the applicant may appeal the decision to the City Council. Otherwise, a new application with a substantially different plan may be submitted at any time. Regardless of the outcome of the proposed project, staff will initiate the procedure to include the historic house on the City's list of historically significant buildings.

*Prepared by:*

  
\_\_\_\_\_  
Erik J. Pearson, AICP  
Associate Planner

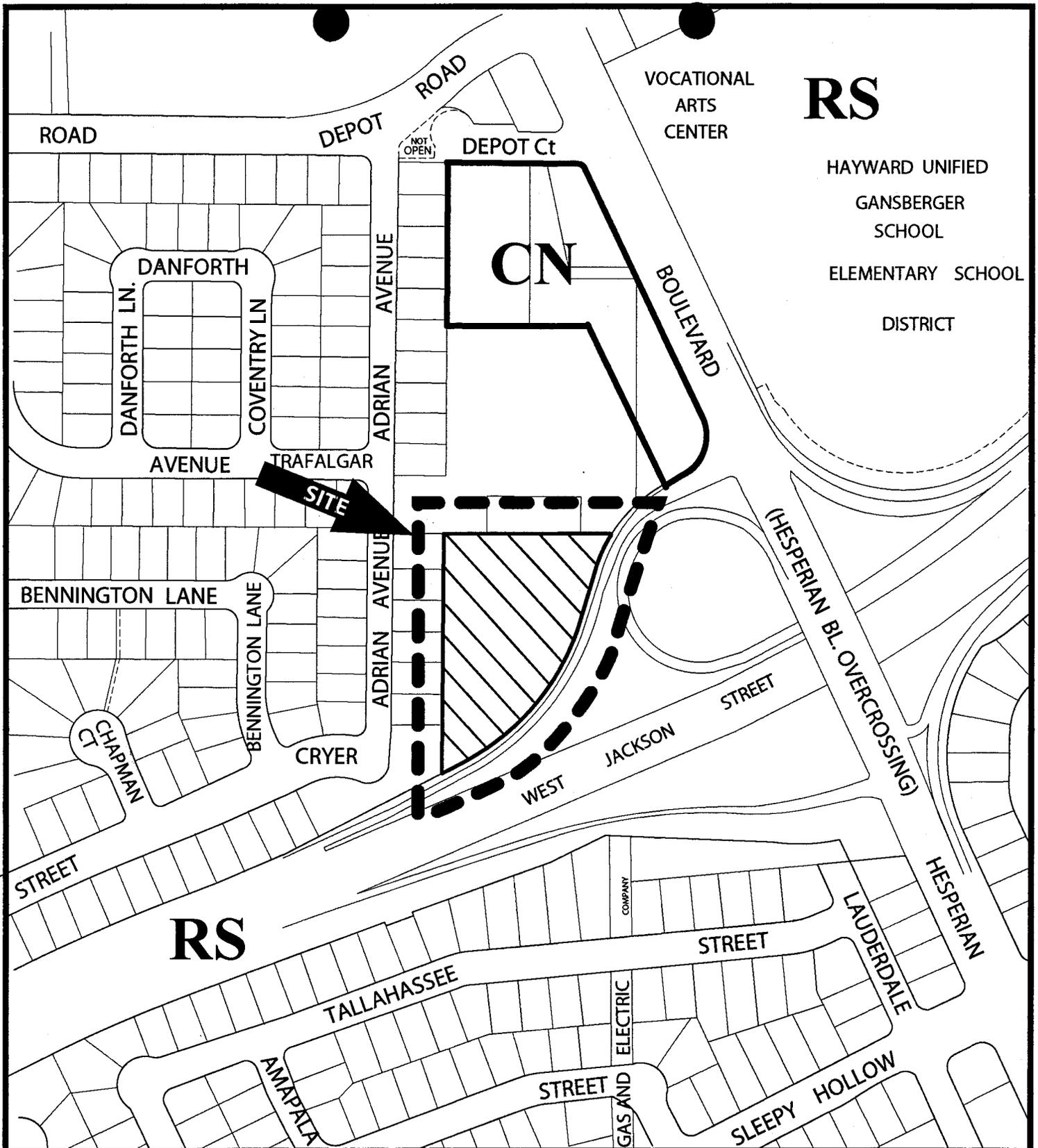
  
\_\_\_\_\_  
Andrew S. Gaber, P.E.  
Development Review Engineer

*Recommended by:*

  
\_\_\_\_\_  
Dyana Anderly, AICP  
Planning Manager

**Attachments:**

- A. Area & Zoning Map
- B. Findings for Denial of Zone Change and Preliminary Development Plan
- C. Findings for Denial of Vesting Tentative Tract Map
- D. Noise Analysis
- E. Appendix N of the General Plan  
Plans



**Area & Zoning Map**

PL-2004-0417 TTM 7554

Address: 2141 West Jackson Street

Applicant: Arlene Utal

Owner: Greg Silva

CN-Neighborhood Commercial

RS-Single-Family Residential,RSB4,RSB6



**CITY OF HAYWARD  
PLANNING DIVISION  
ZONE CHANGE DENIAL**

**April 14, 2005**

**ZONE CHANGE APPLICATION NO. PL-2004-0418: Arlene Utal for Chabot Estate Homes (Applicant)/ Greg Silva (Owner) – Request to Change the Zoning From an Single-Family Residential (RS) District to a Planned Development (PD) District and Subdivide 2 Acres to Build 11 New Homes and Renovate the Existing Home**

The Project Location Is 2141 W. Jackson Street at the End of Cryer Street Near Chabot College.

***Findings for Denial – Preliminary Development Plan:***

- A. Denial of Zone Change Application No. 2002-0533, is Statutorily Exempt from the California Environmental Quality Act (CEQA) guidelines, pursuant to Section 15270, *Projects which are Disapproved.*
- B. The development is not in substantial harmony with the surrounding area and potentially does not conform to the General Plan, the Mount Eden Neighborhood Plan and applicable City policies in that the existing noise levels at the site exceed the guidelines in the Plan that are set forth to ensure compatibility with single-family residential development.
- C. The development does not create a residential environment of sustained desirability and stability in that the project would create outdoor spaces that would exceed the normally acceptable limit of 60 decibels, there are substandard yards, there is too much visual emphasis on garages and the grassy swale would not be functional.
- D. Any latitude or exception(s) to development regulations or policies is not adequately offset or compensated for by providing functional facilities or amenities not otherwise required or exceeding other required development standards. The exception for reduced lot sizes is offset by the renovation of the historic house on a larger lot. The exceptions for reduced front and rear yard setbacks are not compensated.

***Findings for Denial – Zone Change:***

- E. Substantial proof does not exist that the proposed change will promote the public health, safety, convenience, and general welfare of the residents of Hayward in that the Planned Development Zoning would allow a project creating outdoor spaces with high noise levels.
- F. The proposed change is potentially not in conformance with the purposes of this Ordinance and all applicable, officially adopted policies and plans in that the homes would be exposed to noise levels exceeding the guidelines set forth in the General Plan.

**ATTACHMENT B**

**FINDINGS FOR DENIAL  
VESTING TENTATIVE TRACT MAP 7554**

The State of California Subdivision Map Act, Government Code Section 66474<sup>1</sup>, states the grounds for denial of a tentative map. The proposed vesting tentative tract map can be denied based on the following findings:

1. The vesting tentative tract map potentially does not conform to the General Plan and the City of Hayward Zoning Ordinance. The proposed project does not meet the noise guidelines as set forth in the General Plan.
2. The site is not physically suitable for the proposed development, since the four of the 12 lots would have outdoor spaces exceeding maximum noise levels set forth in the General Plan guidelines.
3. The design of the subdivision and the proposed improvements may cause health problems due to noise levels that people would be subjected to while in their private yards.

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<sup>1</sup> The findings of Section 66474 set forth the grounds for denial of a tentative map which are as follows:

- (a) That the proposed map is not consistent with applicable general and specific plans as specified in Section 65451.
- (b) That the design or improvement of the proposed subdivision is not consistent with applicable general and specific plans.
- (c) That the site is not physically suitable for the type of development.
- (d) That the site is not physically suitable for the proposed density of development.
- (e) That the design of the subdivision or the proposed improvements are likely to cause substantial environmental damage or substantially and avoidably injure fish or wildlife or their habitat.
- (f) That the design of the subdivision or type of improvements is likely to cause serious public health problems.
- (g) That the design of the subdivision or the type of improvements will conflict with easements, acquired by the public at large, for access through or use of, property with the proposed subdivision.

**ATTACHMENT C**

29 November 2004

Arlene Utal  
Next Bay Properties  
712 Bancroft Road, Suite 118  
Walnut Creek, CA 94598  
Fax: 925.939.6833

Subject: **Chabot Estate Homes – Acoustical Consulting**  
CSA Project No. 04-0513

Dear Arlene:

This letter summarizes our environmental noise analysis for the subject project. The development, located northwest of both the Hesperian Boulevard to westbound State Route 92 on-ramp and 13 foot-tall Caltrans sound wall, would consist of 11 new single-family homes. An existing house (Lot 12) at the southern end of the site would be renovated, and refitted with sound-rated windows. In summary, the project site is exposed to highway noise levels that would be considered “normally acceptable” to “conditionally acceptable.” Sound-rated windows and/or exterior doors would be required for most of the homes to meet the City’s indoor noise standard.

#### ACOUSTICAL GOALS

The City of Hayward has outdoor noise goals as part of the Conservation and Environmental Protection Element of their General Plan. Figure 1 of Appendix N is the “Land Use Compatibility Standards for Community Noise Environments.” For single-family residential land uses, a DNL<sup>1</sup> of no more than 60 dB is considered “normally acceptable,” where the “specified land use is satisfactory, based upon the assumption that any buildings involved are of normal conventional construction, without any special insulation requirements.” A DNL between 55 and 70 dB is considered “conditionally acceptable,” where “new construction or development should be undertaken only after a detailed analysis of the noise reduction requirements are made and needed noise insulation features included in the design.” Besides the noise standards established in this figure, Appendix N also suggests achieving an outdoor noise goal of DNL 55 dB in backyards of single-family homes. Additionally, indoor noise levels shall not exceed DNL 45 dB in new housing units.

<sup>1</sup> Day-Night Average Sound Level (DNL or  $L_{dn}$ )--The A-weighted noise level which corresponds to average human sensitivity to sound. The DNL sound level corresponds to an energy average during a 24-hour period. A 10-decibel penalty is applied during the hours of 10 pm to 7 am due to increased human sensitivity during the night. An A-weighting is applied to the microphone signal to approximate human sensitivity to different frequencies, i.e., pitch.

Arlene Utal  
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For your information, achieving an outdoor noise goal of DNL 55 dB is considered very stringent. Most City's in the San Francisco Bay Area allow for an outdoor DNL between 60 and 65 dB, and occasionally up to 70 dB. The City of Hayward recognizes "that there will likely continue to be infill projects where noise sensitive land uses are proposed in areas where noise levels exceed those considered normally acceptable for the intended use. The policies and standards set forth in the Noise Element are sufficient to address these planning issues and mitigate any potential impacts to a less than significant level." We interpret that though the City would like applicants to consider the stringent outdoor noise goal, the actual outdoor noise standards are summarized in the Figure 1 land use compatibility standards. As the City recognizes the need for "infill" project, we assume that DNL 55 dB is only a suggested goal, as opposed to a standard.

**NOISE MEASUREMENTS**

On 18 to 19 November 2004, we conducted two 24-hour noise measurements and three short-term noise measurements to document the noise environment. The primary noise source heard on-site is S.R. 92. Other noise sources include general aviation activity and Hesperian Boulevard. Table 1 summarizes the results of the measurement program:

Table 1: Noise Measurement Results			
Site	Location	Date/Time	DNL
1	195 feet north of S.R. 92 centerline, 70 feet north of sound wall, 70 feet east of western property line, and 11 feet in tree by existing house on Lot 12.	18-19 November 2004 1:00 p.m. start time	68
2	195 feet north of S.R. 92 centerline, 110 feet east of western property line, and 16 feet above site elevation (Lot 12).	18 November 2004 1:15 to 1:45 p.m.	70*
3	220 feet north of S.R. 92 centerline, 135 feet east of western property line, 5-1/2 feet above site elevation, and southern corner of proposed Lot 11 house.	18 November 2004 1:45 to 2:00 p.m.	65*
4	300 feet north of S.R. 92 centerline, 50 feet west of on-ramp centerline, 15 feet south of northern property line, and 5-1/2 feet above site elevation (Lot 8).	18 November 2004 1:15 to 1:30 p.m.	68*
5	305 feet north of S.R. 92 centerline, behind existing carriage house, and 5-1/2 feet above site elevation (Lot 10).	18-19 November 2004 2:00 p.m. start time	61

\*Estimated DNL based on simultaneous short-term monitoring at Site 1.

The measurement at Site 1 near the existing house on Lot 12 was the control location. The measurement at Site 2 represents the current noise exposure to the second floor of the existing house on Lot 12. The measurement at Site 3 represents the exposure to the first

Arlene Utal  
29 November 2004  
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floor of future home on Lot 11. The measurement at Site 4 represents the exposure to the backyard of the future home on Lot 10, and includes the acoustical shielding that would be provided by the building structure. The measurement at Site 5 represents the exposure to the backyard of the home on Lot 8 with no acoustical shielding of S.R. 92 on-ramp or Hesperian Boulevard noise. As indicated by the measurement data, the majority to the site is currently exposed to noise levels considered "conditionally acceptable" by the Figure 1 land use compatibility guidelines.

**Discussion/Recommendations**

Outdoors: We understand that the current plan is to extend the highway sound wall to acoustically shield the homes on Lots 7 and 8 from S.R. 92 highway noise. The backyards of these homes are also exposed to Hesperian Boulevard noise from the north. We determined that the sound wall should be at least 10 feet tall along the western property line to achieve DNL 60 in the backyards. For the northern property of Lot 8, the sound wall should start at 9 feet tall and step down to 8 feet at the midway point. Sound walls that are 8 feet and taller should probably be constructed of masonry. At the northern property line of Lot 7, the noise barrier should be 7 feet tall and step down to 6 feet at the midway point. This part of the noise barrier could be constructed of wood that is free of cracks and gaps.

Based on our measurements, and assuming the aforementioned sound walls and noise barriers, we determined that all backyards of new homes, except at Lots 1, 10, and 11, would have a DNL no more than 60 dB. The proposed 2-story homes are laid out well on the current tentative map in that the building structures would also provide some acoustical shielding to the backyards. At Lots 1 and 11, we estimate that the DNL in the backyards would be approximately 63 dB. At Lot 10, the DNL would be approximately 61 dB. The other eight backyards would be exposed to a DNL that is considered "normally acceptable." A 3 dB increase in noise would be considered a barely noticeable increase.

Indoors: To meet the City's indoors noise standard of DNL 45 dB, sound-rated windows and exterior doors will be required at most of the homes. Our calculations are based on the information shown in the architectural drawings prepared by Dahlin Group. The following table summarizes these requirements.

Table 2: Recommended Sound Ratings		
Lot #(s)	Floor	Window STC Rating
10, 11 and 12	Second	33
	First	29
1, 8 and 9	Second	31
2 and 7	Second	28

At the first floor of homes on Lots 10, 11 and 12, STC 29 exterior doors would also be required. Sound-rated assemblies are not required for any other home at the project site. However, all project homes would need to have the windows in the closed position to

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achieve the indoor noise standard. Therefore, an alternate source of ventilation (i.e., mechanical ventilation) may be required. Though we understand that air conditioning would be provided for each home, this aspect of the project should be reviewed by your mechanical engineer.

This concludes our noise analysis for the subject project. Please call if you have any questions.

Sincerely,

**CHARLES M. SALTER ASSOCIATES, INC.**

Michael D. Toy, P.E.  
Principal Consultant

MDT/eh  
P: 04-0513\_04Nov29MDT\_Chabot Estate Homes

## Appendix N

### NOISE GUIDELINES FOR THE REVIEW OF NEW DEVELOPMENT

#### Measurement of Noise

Noise may be defined as unwanted sound. Noise is usually objectionable because it is disturbing or annoying. The objectionable nature of sound could be caused by its pitch or its loudness. Pitch is the height or depth of a tone or sound, depending on the relative rapidity (frequency) of the vibrations by which it is produced. Higher pitched signals sound louder to humans than sounds with a lower pitch. Loudness is intensity of sound waves combined with the reception characteristics of the ear. Intensity may be compared with the height of an ocean wave in that it is a measure of the amplitude of the sound wave.

In addition to the concepts of pitch and loudness, there are several noise measurement scales which are used to describe noise in a particular location. A decibel (dB) is a unit of measurement which indicates the relative amplitude of a sound. The zero on the decibel scale is based on the lowest sound level that the healthy, unimpaired human ear can detect. Sound levels in decibels are calculated on a logarithmic basis. An increase of 10 decibels represents a ten-fold increase in acoustic energy, while 20 decibels is 100 times more intense, 30 decibels is 1,000 times more intense, etc. There is a relationship between the subjective noisiness or loudness of a sound and its intensity. Each 10 decibel increase in sound level is perceived as approximately a doubling of loudness over a fairly wide range of intensities.

There are several methods of characterizing sound. The most common in California is the A-weighted sound level or dBA. This scale gives greater weight to the frequencies of sound to which the human ear is most sensitive. Because sound levels can vary markedly over a short period of time, a method for describing either the average character of the sound or the statistical behavior of the variations must be utilized. Most commonly, environmental sounds are described in terms of an average level that has the same acoustical energy as the summation of all the time-varying events. This energy-equivalent sound/noise descriptor is called Leq. The most common averaging period is hourly, but Leq can describe any series of noise events of arbitrary duration. The scientific instrument used to measure noise is the sound level meter. Sound level meters can accurately measure environmental noise levels to within about plus or minus 1 dBA. Various computer models are used to predict environmental noise levels from sources, such as roadways and airports. The accuracy of the predicted models depends upon the distance the receptor is from the noise source. Close to the noise source, the models are accurate to within about plus or minus 1 to 2 dBA.

Since the sensitivity to noise increases during the evening and at night --because excessive noise interferes with the ability to sleep --24-hour descriptors have been developed that incorporate artificial noise penalties added to quiet-time noise events. The Community Noise Equivalent Level, CNEL, is a measure of the cumulative noise exposure in a community, with a 5 dB penalty added to evening (7:00 pm -10:00 pm) and a 10 dB addition to nocturnal (10:00 pm - 7:00 am) noise levels. The Day/Night Average Sound Level, Ldn, is essentially the same as CNEL, with the exception that the evening time period is dropped and all occurrences during this three-hour period are grouped into the daytime period.

### **Effects of Noise**

Hearing Loss. While physical damage to the ear from an intense noise impulse is rare, a degradation of auditory acuity can occur even within a community noise environment. Hearing loss occurs mainly due to chronic exposure to excessive noise, but may be due to a single event such as an explosion. Natural hearing loss associated with aging may also be accelerated from chronic exposure to loud noise. The Occupational Safety and Health Administration (OSHA) has a noise exposure standard which is set at the noise threshold where hearing loss may occur from long-term exposures. The maximum allowable level is 90 dBA averaged over eight hours. If the noise is above 90 dBA, the allowable exposure time is correspondingly shorter.

Sleep and Speech Interference. The thresholds for speech interference indoors are about 45 dBA if the noise is steady and above 55 dBA if the noise is fluctuating. Outdoors the thresholds are about 15 dBA higher. Steady noise of sufficient intensity (above 35 dBA) and fluctuating noise levels above about 45 dBA have been shown to affect sleep. Interior residential standards for multi-family dwellings are set by the State of California at 45 dBA Ldn. Typically, the highest steady traffic noise level during the daytime is about equal to the Ldn and nighttime levels are 10 dBA lower. The standard is designed for sleep and speech protection and most jurisdictions apply the same criterion for all residential uses. Typical structural attenuation is 12-17 dBA with open windows. With closed windows in good condition, the noise attenuation factor is around 20 dBA for an older structure and 25 dBA for a newer dwelling. Sleep and speech interference is therefore possible when exterior noise levels are about 57 -62 dBA Ldn with open windows and 65- 70 dBA Ldn if the windows are closed. Levels of 55-60 dBA are common along collector streets and secondary arterials, while 65- 70 dBA is a typical value for a primary/major arterial. Levels of 75-80 dBA are normal noise levels at the first row of development outside a freeway right-of-way. In order to achieve an acceptable interior noise environment, bedrooms facing secondary roadways need to be able to have their windows closed, those facing major roadways and freeways typically need special glass windows.

Annoyance. Attitude surveys are used for measuring the annoyance felt in a community for noises intruding into homes or affecting outdoor activity areas. In these surveys, it was determined that the causes for annoyance include interference with speech, radio and television, house vibrations, and interference with sleep and rest. The Ldn as a measure of noise has been

found to provide a valid correlation of noise level and the percentage of people annoyed. People have been asked to judge the annoyance caused by aircraft noise and ground transportation noise. There continues to be disagreement about the relative annoyance of these different sources. When measuring the percentage of the population highly annoyed, the threshold for ground vehicle noise is about 55 dBA Ldn. At an Ldn of about 60 dBA, approximately 2 percent of the population is highly annoyed. When the Ldn increases to 70 dBA, the percentage of the population highly annoyed increases to about 12 percent of the population. There is, therefore, an increase of about 1 percent per dBA between an Ldn of 60- 70 dBA. Between an Ldn of 70-80 dBA, each decibel increase increases by about 2 percent the percentage of the population highly annoyed. People appear to respond more adversely to aircraft noise. When the Ldn is 60 dBA, approximately 10 percent of the population is believed to be highly annoyed. Each decibel increase to 70 dBA adds about 2 percentage points to the number of people highly annoyed. Above 70 dBA, each decibel increase results in about a 3 percent increase in the percentage of the population highly annoyed.

### **Guidelines for the Review of New Development**

A. New development projects shall meet acceptable noise level standards. The "acceptable" noise standards for new land uses as established in Land Use Compatibility for Community Exterior Noise Environments (see Figure 1) shall be used with further consideration of the following:

1. The maximum acceptable exterior noise level in residential areas is an  $L_{dn}$  of 55 dB for single-family development and an  $L_{dn}$  of 60 dB for multi-family development. These levels shall guide the design and location of future development, and are the goals for the reduction of noise in existing development. These goals will be applied where outdoor use is a major consideration (e.g., backyards in single-family housing developments and recreation areas in multi-family housing projects). The outdoor standard will normally be applied to any area considered to be "useable open space", including decks and balconies associated with apartments and condominiums.
2. Indoor noise level shall not exceed an  $L_{dn}$  of 45 dB in new housing units.
3. If the primary noise source is aircraft or a railroad, noise levels in new residential development exposed to an exterior  $L_{dn}$  of 60 dB or greater should be limited to a maximum instantaneous noise level in bedrooms at night of 50 dB(A). Maximum instantaneous noise levels in bedrooms during the daytime and in other rooms should not exceed 55 dB(A).

4. If the primary noise source is a commercial or industrial land use, new residential development shall not be allowed where the ambient noise level due to commercial or industrial noise sources will exceed the noise level standards as set forth in Table 1. Each of the noise level standards specified in Table 1, "Noise and Land Use Compatibility Standards for Industrial and Commercial Noise", shall be reduced by 5 dB(A) for simple tone noises, noises consisting primarily of speech or music, or for recurring impulsive noises.
5. Appropriate interior noise levels in commercial, industrial, and office buildings are a function of the use of space and shall be evaluated on a case-by-case basis. Interior noise levels in offices generally should be maintained at 52  $L_{eq}$  (hourly average) or less.

The noise guidelines and contours will be used to determine if additional noise studies are needed for proposed new development. Noise studies shall follow a standard format and guidelines.

B. Protect the noise environment in existing residential areas. The guidelines are not intended to be applied reciprocally. In other words, if an area currently is below the desired noise standards, an increase in noise up to the maximum should not necessarily be allowed. The impact of a proposed project on an existing land use should be evaluated in terms of the potential for adverse community response based on a significant increase in existing noise levels, regardless of the compatibility guidelines. Specific examples of these situations are described below:

1. The project has the potential to generate significant adverse community response due to the increased character of the noise it would generate.
2. Noise created by commercial or industrial sources associated with new project or developments shall be controlled so as not to exceed the noise level standards set forth in Table 1 as measured at any affected residential land use. The allowable noise level shall be adjusted up to the ambient noise level.

In general, the City will require the evaluation of mitigation measures for projects that would cause the  $L_{dn}$  to increase by 3 dB(A) or more at an existing residential area.

C. Locate noise sensitive uses away from noise sources unless mitigation measures are included in development plans. Protect schools, hospitals, libraries, churches, convalescent homes, and other noise sensitive uses from noise levels exceeding those allowed in residential areas.

D. Design city streets to reduce noise levels in adjacent areas. Continue to require soundwalls, earth berms, and other noise reduction techniques (e.g., "open grade" or "rubberized" asphalt) as conditions of development approval.

Figure 1

Land Use Compatibility Standards for Community Noise Environments

LAND USE CATEGORY	COMMUNITY NOISE EXPOSURE L <sub>dn</sub> OR CNEL, dB					
	55	60	65	70	75	80
RESIDENTIAL – LOW DENSITY SINGLE FAMILY, DUPLEX, MOBILE HOMES		Normally Acceptable	Normally Acceptable	Normally Acceptable	Normally Unacceptable	Clearly Unacceptable
RESIDENTIAL – MULTI. FAMILY			Normally Acceptable	Normally Acceptable	Normally Unacceptable	Clearly Unacceptable
TRANSIENT LODGING – MOTELS, HOTELS			Normally Acceptable	Normally Acceptable	Normally Unacceptable	Clearly Unacceptable
SCHOOLS, LIBRARIES, CHURCHES, HOSPITALS, NURSING HOMES			Normally Acceptable	Normally Acceptable	Normally Unacceptable	Clearly Unacceptable
AUDITORIUMS, CONCERT HALLS, AMPHITHEATRES	Normally Unacceptable	Normally Unacceptable	Normally Unacceptable	Normally Unacceptable	Clearly Unacceptable	Clearly Unacceptable
SPORTS ARENA, OUTDOOR SPECTATOR SPORTS	Normally Unacceptable	Normally Unacceptable	Normally Unacceptable	Normally Unacceptable	Clearly Unacceptable	Clearly Unacceptable
PLAYGROUNDS, NEIGHBORHOOD PARKS				Normally Unacceptable	Clearly Unacceptable	Clearly Unacceptable
GOLF COURSES, RIDING STABLES, WATER RECREATION, CEMETERIES					Normally Unacceptable	Clearly Unacceptable
OFFICE BUILDINGS, BUSINESS COMMERCIAL AND PROFESSIONAL				Normally Unacceptable	Clearly Unacceptable	Clearly Unacceptable
INDUSTRIAL, MANUFACTURING UTILITIES, AGRICULTURE					Normally Unacceptable	Clearly Unacceptable

INTERPRETATION



**NORMALLY ACCEPTABLE**

Specified land use is satisfactory, based upon the assumption that any buildings involved are of normal conventional construction, without any special noise insulation requirements.



**CONDITIONALLY ACCEPTABLE**

New construction or development should be undertaken only after a detailed analysis of the noise reduction requirements is made and needed noise insulation features included in the design. Conventional construction, but with closed windows and fresh air supply systems or air conditioning will normally suffice.



**NORMALLY UNACCEPTABLE**

New construction or development should generally be discouraged. If new construction or development does proceed, a detailed analysis of the noise reduction requirements must be made and needed noise insulation features included in the design.



**CLEARLY UNACCEPTABLE**

New construction or development should generally not be undertaken.

**Table 1**

**Noise and Land Use Compatibility Standards**

*Adjustments to Ambient Noise Levels for Periodic Noise Events*

Maximum Cumulative Duration of Noise Event in Any One-Hour Period	Residential Exterior Noise Level Standards dB(A)	
	Daytime (7 AM-10PM)	Nighttime (10PM-7AM)
30 Minutes+	+5	0
15 Minutes+	+10	+5
5 Minutes+	+15	+10
1 Minute+	+20	+15
0-1 Minute	+25	+20

**DEVELOPER**  
**CHABOT ESTATE HOMES LLC**  
 712 BANGROFT ROAD, STE 110  
 WALNUT CREEK, CA 94598  
 (925) 938-8700  
 FAX: (925) 938-8133  
 CONTACT: ARLENE UTAL

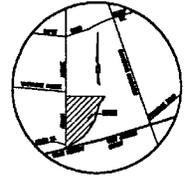
**CIVIL ENGINEER**  
**UDI-TETRAD CONSULTING ENGINEERS, INC.**  
 8528 PACHECO BLVD.  
 PACHECO, CA 94553  
 (925) 874-0218  
 FAX (925) 874-0243  
 CONTACT: RICHARD CRUZEN

**SOILS ENGINEER**  
**EARTHTEC LTD.**  
 1830 VERNON STREET, SUITE 7  
 ROSEVILLE, CA 95678  
 (916) 788-5282  
 FAX: (916) 788-5283  
 CONTACT: ED HENDRICK

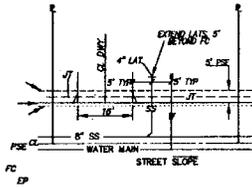
# VESTING TENTATIVE MAP

## CHABOT ESTATE HOMES

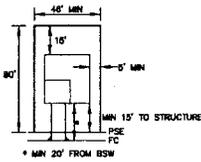
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VICINITY MAP  
 NTS

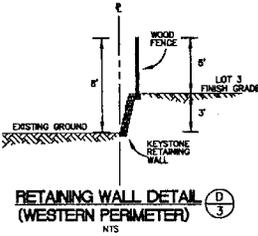


TYPICAL LATERAL LOCATION  
 NTS

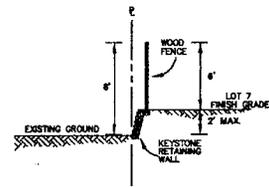


TYPICAL MIN. LOT SETBACKS  
 NTS

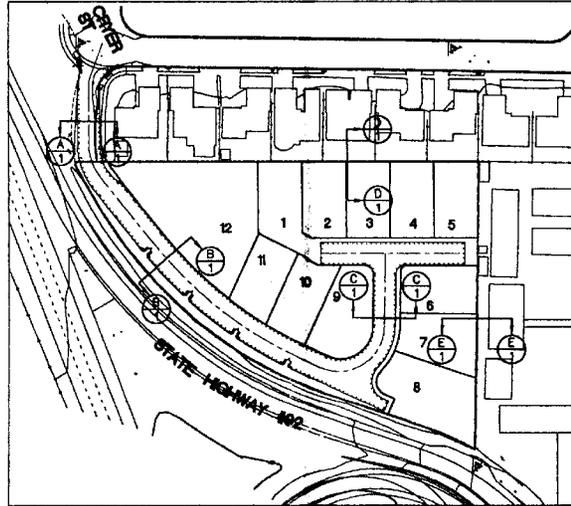
LEGEND			
EXISTING	PROPOSED		
AC	AC	ASPHALT CONCRETE PAVEMENT	
BOY	BOY	BOUNDARY	
SBW	SBW	SHADE OF SIDEWALK	
CB	CB	CATCH BASIN	
E	E	CENTER LINE	
DDW	DDW	DEPRESSED CURB DRAIN	
D	D	DRAINAGE	
DL, DIST	DL, DIST	ELECTRIC	
F/C, FC	F/C, FC	FACE OF CURB	
FW	FW	FINISH GRADE	
E	E	FLOW-LINE	
HP/A, PT.	HP/A, PT.	HIGH POINT	
HW	HW	JOINT	
JT	JT	JOINT TRENCH	
JT	JT	JOINT TRENCH SERVICE	
LAT.	LAT.	LATERAL	
LP/LA, PT.	LP/LA, PT.	LOW POINT	
PL	PL	PROPERTY LINE	
PAC	PAC	POLYMER CONCRETE	
PAC	PAC	PUBLIC ACCESS EASEMENT	
PAC	PAC	PUBLIC SERVICE EASEMENT	
PAC	PAC	PUBLIC UTILITY EASEMENT	
ROP	ROP	REINFORCED CONCRETE PIPE	
RPW	RPW	RIGHT OF WAY	
SD	SD	STORM DRAIN	
SDM	SDM	STORM DRAIN MANHOLE	
SDM, SWK	SDM, SWK	SEWER	
SSO	SSO	SANITARY SEWER CLEAN OUT	
SSO	SSO	SANITARY SEWER LATERAL	
SSO, LAT	SSO, LAT	SANITARY SEWER LINE	
SSM	SSM	SANITARY SEWER MANHOLE	
(HAW)	(HAW)	STATION AS NOTED	
SL	SL	STREET LIGHT	
SL	SL	STATION AS NOTED	
TC	TC	TOP OF CURB	
TR	TR	TRENCH	
RET. WALL	RET. WALL	RETAINING WALL	
UB	UB	UTILITY BOX	
UB	UB	UTILITY LINE	
UB	UB	UTILITY LINE BLOW OFF VALVE	
UB	UB	UTILITY LINE STOP	
UB	UB	UTILITY VALVE	



RETAINING WALL DETAIL (WESTERN PERIMETER)  
 NTS



RETAINING WALL DETAIL (NORTHERN PERIMETER)  
 NTS



**SHEET INDEX**

- COVER SHEET
- TENTATIVE MAP
- UTILITY PLAN
- GRADING PLAN

**PLANNING DATA SUMMARY CHART:**

LOT NO.	LOT AREA (sq ft)	% LOT COVERAGE	TYPE OF COBET.	OCCUPANCY USE	LIVING AREA (sq ft)	GARAGE AREA (sq ft)	PORCH AREA (sq ft)	COVERED PATIO (sq ft)	ON-SITE PARKING	
1	488	34.4%	VNR	RS	238	401	150	2	2	
2	372	41.8%	VNR	RS	228	414	150	2	2	
3	380	41.2%	VNR	RS	228	414	150	2	2	
4	380	41.2%	VNR	RS	228	414	150	2	2	
5	380	41.2%	VNR	RS	228	414	150	2	2	
6	424	37.2%	VNR	RS	228	414	150	2	2	
7	462	33.3%	VNR	RS	228	414	150	2	2	
8	780	22.5%	VNR	RS	228	414	150	2	2	
9	418	30.7%	VNR	RS	228	414	150	2	2	
10	402	38.3%	VNR	RS	228	414	150	2	2	
11	382	40.3%	VNR	RS	228	414	150	2	2	
12	1382	8.1%	VNR	RS	288	468	0	2	2	
13	2882	1.0%	VNR	RS	0	0	0	2	2	
SUM									24	27

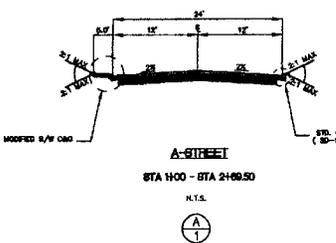
DENSITY: 0.082 = 1.0 DANC (NET TOTAL AREA)  
 NET = 6.4 DANC (NET TOTAL AREA LESS STREETS)

**PROPERTY INFORMATION:**

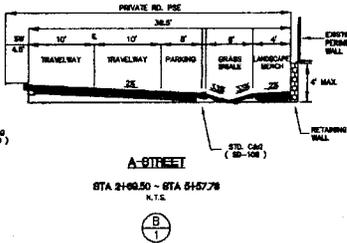
A.P.N.: 641-0023-014-03  
 PARCEL SIZE: 2.01 AC ±  
 CURRENT ZONING: RS: SINGLE FAMILY RESIDENTIAL (LOW DENSITY)  
 PROPOSED DENSITY: 8.4 DU/AC  
 PROPOSED LAND USE: 12 SINGLE FAMILY HOMES, DETACHED

**UTILITY INFORMATION:**

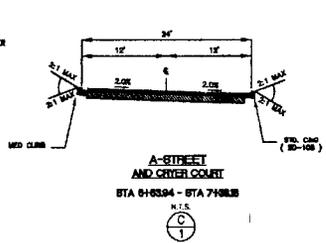
SANITARY SEWER: CITY OF HAYWARD  
 STORM DRAIN: CITY OF HAYWARD  
 WATER: CITY OF HAYWARD  
 FIRE: HAYWARD FIRE DEPT.  
 CONTACT: P.A.E.  
 ELECTRIC & GAS: P.A.E.



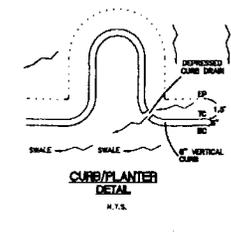
A-STREET  
 STA 1100 - STA 2180.50  
 N.T.S.  
 (A)



A-STREET  
 STA 2180.50 - STA 5157.78  
 N.T.S.  
 (B)



A-STREET AND CTR COURT  
 STA 6183.84 - STA 7198.18  
 N.T.S.  
 (C)



CURB/PLANTER DETAIL  
 N.T.S.

**CIVIL ENGINEER**  
 PLANS PREPARED UNDER THE DIRECTION OF AND REVIEWED BY:  
*Richard Cruzen* 1-18-05  
 ROGER L. POYNIS DATE  
 R.C.E. C35289  
 UDI-TETRAD CONSULTING ENGINEERS, INC.

I, **Gregory Milva**, AGREE TO THE FILING OF SAID MAP AND AGREE TO COMPLY WITH THE PROVISIONS OF THE CITY OF HAYWARD SUBDIVISION REGULATIONS AND THE STATE MAP ACT AS THEY APPLY TO THE PROCESSING AND APPROVAL OF SAID MAP.  
*Gregory L. Milva* 9/9/04  
 OWNER DATE

APPROVAL

REVISIONS

DATE

NO. BY

UDI-TETRAD CONSULTING ENGINEERS, INC.  
 Richard Cruzen  
 Civil Engineer  
 8528 PACHECO BLVD.  
 PACHECO, CA 94553  
 (925) 874-0218  
 FAX (925) 874-0243

CALIFORNIA

PRELIMINARY

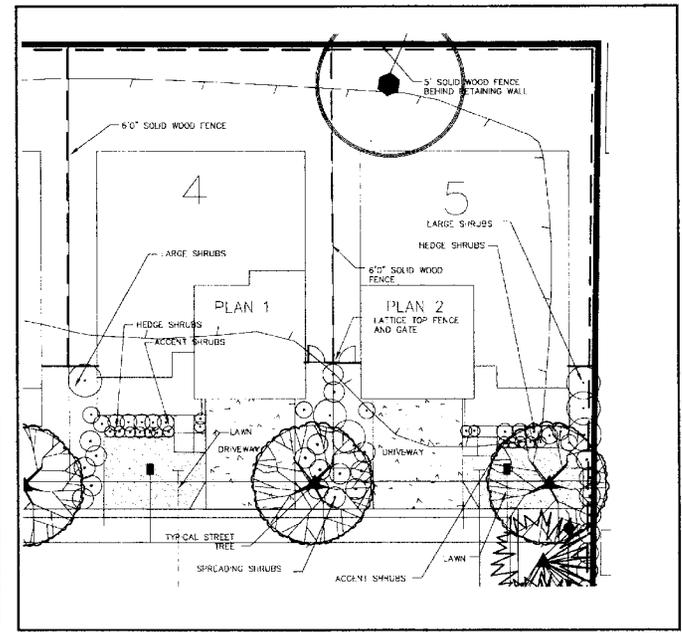
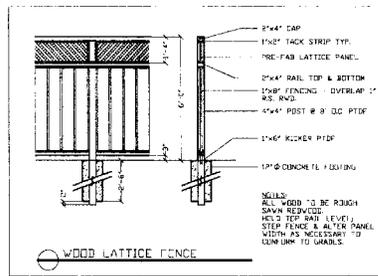
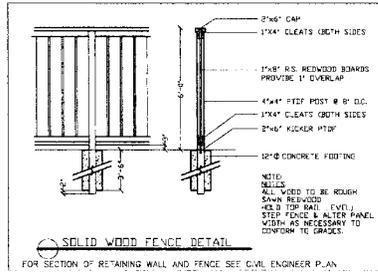
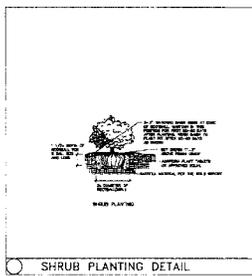
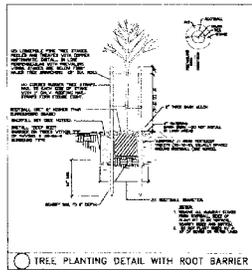
TITLE SHEET  
 CHABOT ESTATE HOMES  
 TRACT 7554

HAYWARD

DESIGNED: MAG  
 DRAWN: MAG  
 CHECKED: R.L.P.  
 SCALE: NTS  
 DATE: 01-2003  
 SHEET NO.  
 1 OF 4  
 JOB NO. 823







TYPICAL FRONT YARD LANDSCAPES  
SCALE: 1"=10'0"

**PLANTING NOTES:**

**GENERAL NOTES:** The Landscape Contractor shall inspect the site and be familiar with existing site conditions prior to submitting the bid. Contractor shall not initiate proceed with construction as shown when it is obvious that obstructions, landscape trees and/or grade differences exist that may not have been known during design. Such conditions shall immediately be brought to the attention of the Landscape Architect. The Contractor shall assume full responsibility for all necessary means due to failure to give such notification. Contractor shall be responsible for making himself familiar with all underground utilities, pipes, structures and structures. Contractor shall take sole responsibility for clearance between trees and sub-structures as required to accomplish landscape operations. The Landscape Contractor shall be responsible for any damage to existing facilities caused by or during the performance of his work. All repairs shall be made at no cost to the Owner. Planting shall be installed in accordance with all applicable local codes and ordinances by experienced employee and a Licensed Landscape Contractor who shall obtain all necessary permits and pay all required fees.

**SOIL PREPARATION:** The Landscape Contractor shall be responsible for finish grading and all planting area drainage. Excessive drainage away from the building as per city codes shall be maintained. The areas which hold standing water will be accepted. The Landscape Contractor shall incorporate bio-fertilizer into the planting areas on a regular basis. Where topsoil is not available, appropriate soil amendments 10 to 6 inches with hand tools. After installation of irrigation system, all planting areas are to be fine graded to within 2 inches and slightly rounded away from edges of top of planter, curb, walk, terrace, etc. and raked smooth with of rocks and debris over 1 inch in diameter removed.

**BACKFILL SOIL MIXES:** The Landscape Contractor shall amend existing soil, by redistributing 6 cu. yd. "nutrient" soil conditioner (with a 14-0-8-5-2) and 15 lbs granular fertilizer (12-12-12) per 1,000 sq. ft. into the top 6 inches of soil in all planting areas. (No planting area for trees and shrubs may 1/3 organic amendment, 2/3 amended topsoil as noted above).

**UTIL. PLANTING:** Street trees to be planted according to details on this sheet. The trees are to be planted on per detail on plan. Trees shall typically be located a minimum of 4 feet from curbs, sidewalks, buildings, overhangs, and other trees within the project. Trees to be located within 4 feet of a curb, walk, terrace or building are to be planted in a "dormant" position per manufacturer specifications. Tree location shall be the "No Planting Area" as noted above. All trees shall receive Agriform 21 gram (20-20-5) fertilizer tablets at the following rates: For 24 inch low trees: 6 tablets, for 18 gallon trees: 4 tablets, for 8 gallon trees: 3 tablets. Thoroughly water trees immediately after planting. Multi-trunk trees (3) trunks (min.) branched from base of tree.

**ROOT BARRIERS:** Trees within 5'0" of any building or paved surface or curb shall receive a root barrier. Deep Root Barriers type barrier according to City of Campbell standards shall be used for street trees.

**SHRUB PLANTING:** The shrubs shall be spaced as per plan and the locations approved prior to the digging of the holes. Shrub bushes shall be the "No Planting Area" as noted in "Soil and Mixes". All shrubs shall receive Agriform 21 gram (20-20-5) fertilizer tablets at the following rates: for 18 gallon shrubs: 4 tablets, for 8 gallon shrubs: 3 tablets, for 3 gallon shrubs: 1 tablet. Thoroughly water shrubs immediately after planting.

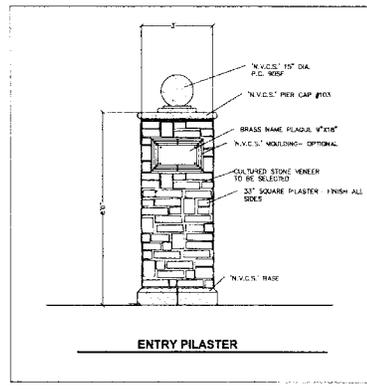
**MULCHING:** Mulch all planting areas, excluding lawn, having a slope less than 2:1 with a 2 inch minimum depth of 1/2"-3/4" (or less) (suggar not shredded material) with a 2" or no higher than 5.0, and free of noxious weeds and foreign material.

**MAINTENANCE:** The Contractor shall maintain the project for 90 days (or as requested by owner) following the opening to begin the maintenance period. During the entire maintenance period, watering, mowing, weeding, mowing, repair/lightening of stoves and line, removal of debris, provide of supplemental water by hand in addition to irrigation system as necessary, watering for insects and disease shall be performed. At the end of the 90 day maintenance period all areas are to be weed free and all plant material to be in a healthy, thriving condition. Furnish Owner with typical maintenance manual outlining watering, fertilizing, weeding, pruning and mowing schedules.

**SUBSTITUTIONS:** Requests for substitutions of plant varieties shall be made to the Landscape Architect within 15 days after signing of contract.

**WARRANTY:** All construction trees and shrubs by the Landscape Contractor and/or his subcontractors shall be guaranteed for 12 one year after date of installation period. The Contractor shall release, at no expense to the Owner, any soil or landscape materials that are in an unacceptable condition for time of use, and trees or shrubs shall not die or not in a vigorous, healthy growing condition within two weeks of installation of such condition. Replacement shall be of the same kind and size as the originally specified item and shall be replaced in original location on the drawings. The Contractor shall not be held liable for loss of plant materials during the guarantee period due to vandalism, accidental causes or acts of neglect by others than the Contractor, his agents and employees.

**CLEAN UP:** At the end of each work day, at the inspection for substantial completion and before completion of project, clean paved areas that are drilled or stained by construction operations by sweeping or washing, and remove debris and stones. Remove construction equipment, excess materials and tools from Owner property, the debris resulting from construction and dispose of legally. Remove remaining temporary protection at time of acceptance by Owner unless otherwise agreed.



**TYPICAL FRONT YARD PLANT MATERIALS LIST**

TREES: SEE STREET TREE PLAN SHT. L-1

SHRUBS:

- LARGE SHRUBS- 5 GA. SIZE
- ELEAGNUS VARIGATA (SILVERBERRY)
- PITTOSPORUM TOBIRA (MOCK ORANGE)
- PHOTINIA FRASERI (SCARLET TOYON)

- SPREADING SHRUBS- 1 GA. SIZE
- COTONEASTER DAMMERI (COTONEASTER)
- CEANOTHUS G. 'HORIZONTALIS' (CARMEL CREEPER)
- ROSEMARINUS PROSTRATA (DWARF ROSEMARY)

- HEDGE SHRUBS- 5 GA. SIZE
- ESCALONIA FRADESII (ESCALLONIA)
- COLEONEMA PULCHELLA (PINK BREATH OF HEAVEN)
- BUXUS 'GREEN BEAUTY' (BOXWOOD)

- ACCENT SHRUBS- 1 GA. SIZE
- PHORMIUM T. 'RAINBOW WARRIOR' (FLAX)
- COREOPSIS GRANDIFLORA (YELLOW DAISY)
- ERIGERON KARVINKSIANUS (SANTA BARBARA DAISY)
- LAVANDULA 'HEDGECLIP' (LAVENDER)

LAWN FROM DWARF TALL FESCUE SOD

NOTE: IRRIGATION TO BE A COMBINATION OF SPRAY (FOR LAWN) AND DRIP (FOR SHRUBS) WITH AUTOMATED CLOCKS WITH MULTIPLE START TIMES.

Thomas Bank & Associates  
15214 Hill St., Ste. 1  
Fremont, CA 94538  
Phone: (510) 853-2842  
Fax: (510) 853-0474

NO.	DATE	REVISIONS

CHABOT ESTATE HOMES  
CRAYER PROPERTY  
HAYWARD, CALIFORNIA

TYPICAL FRONT YARDS FENCE DETAILS

DESIGNED	DRAWN
AJS	AJS
CHECKED	JRM
DATE	9-15-04
SCALE	AS SHOWN

SHEET  
L-2  
OF 2 SHEETS



CHABOT ESTATE HOMES  
HAYWARD, CALIFORNIA

**RECEIVED**

MAR 30 2005

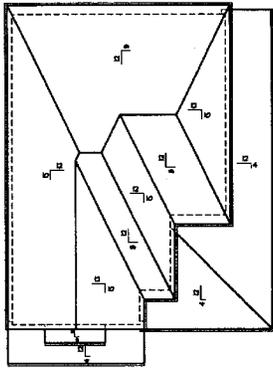
PLANNING DIVISION

January 12, 2005

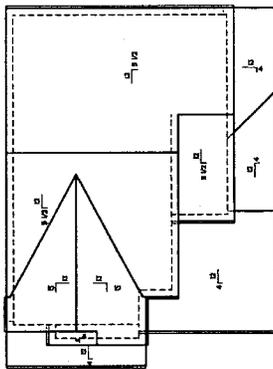
Project No.: 852.202

**DAHLIN GROUP**  
ARCHITECTURAL  
PLANNING

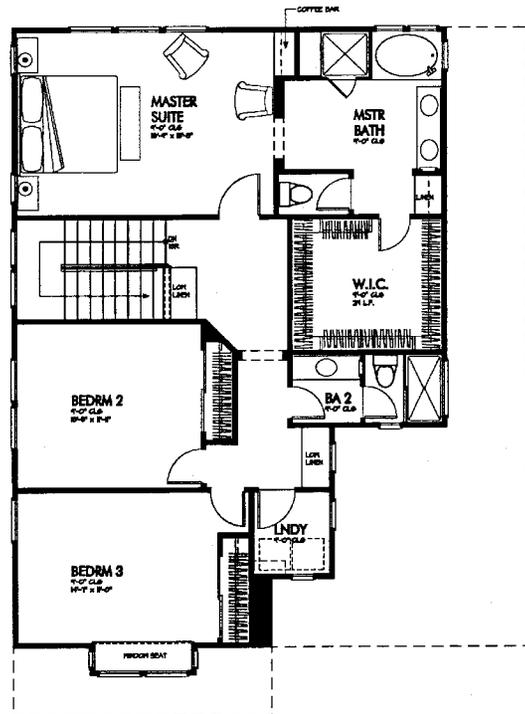
2671 Crow Canyon Rd.  
San Ramon, CA 94583  
925.837.8286  
925.837.2543 fax



ROOF PLAN "A"  
SCALE: 1/8" = 1'-0"

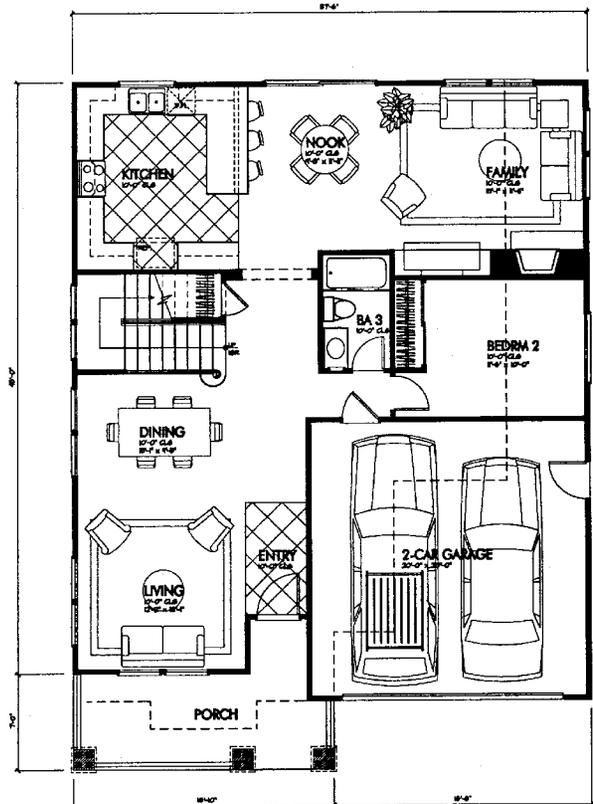


ROOF PLAN "B"  
SCALE: 1/8" = 1'-0"



SECOND FLOOR PLAN "A"

100 sq. ft.  
TOTAL: 240 sq. ft.



FIRST FLOOR PLAN "A"

124 sq. ft.  
TOTAL: 240 sq. ft.

CHABOT ESTATE HOMES

HAYWARD, CALIFORNIA

PLAN TWO



January 12, 2005 Project No.: 852.202

**DAHLIN GROUP**  
ARCHITECTURAL  
PLANNING

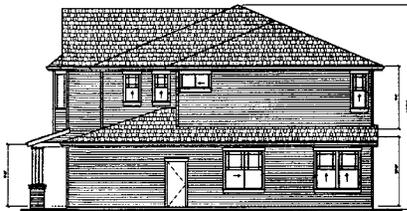
2671 Crow Canyon Rd.  
San Ramon, CA 94583  
925.837.8286  
925.837.2543 fax



FRONT ELEVATION "B"

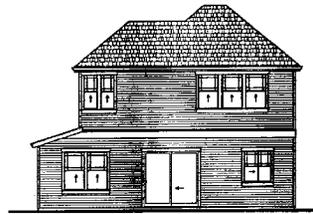


FRONT ELEVATION "A"



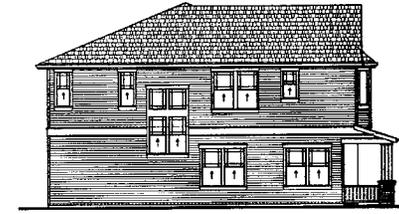
RIGHT ELEVATION "A"

SCALE: 1/8" = 1'-0"



REAR ELEVATION "A"

SCALE: 1/8" = 1'-0"



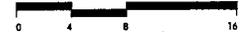
LEFT ELEVATION "A"

SCALE: 1/8" = 1'-0"

CHABOT ESTATE HOMES

HAYWARD, CALIFORNIA

ELEVATIONS  
PLAN TWO

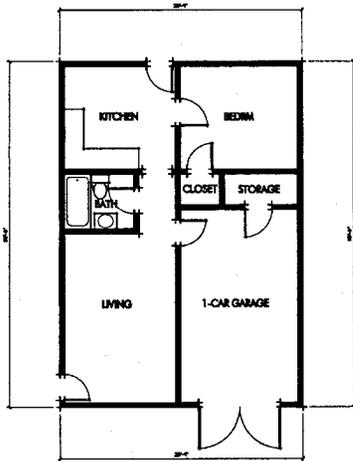


January 12, 2005

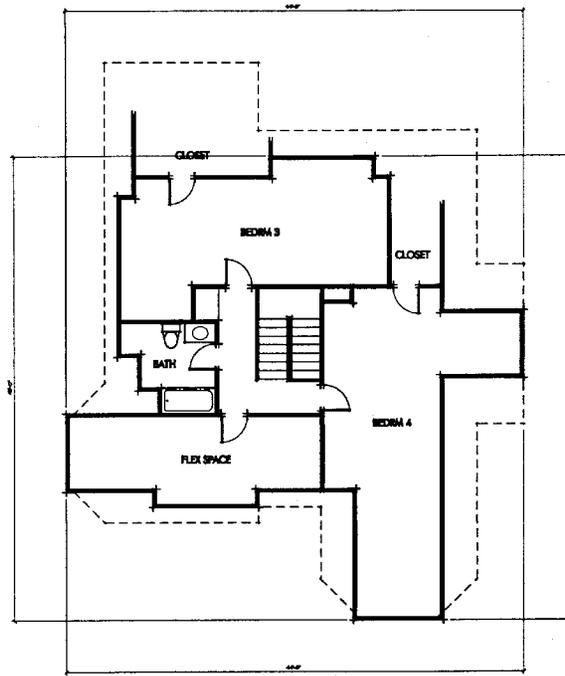
Project No.: 852.202

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PLANNING

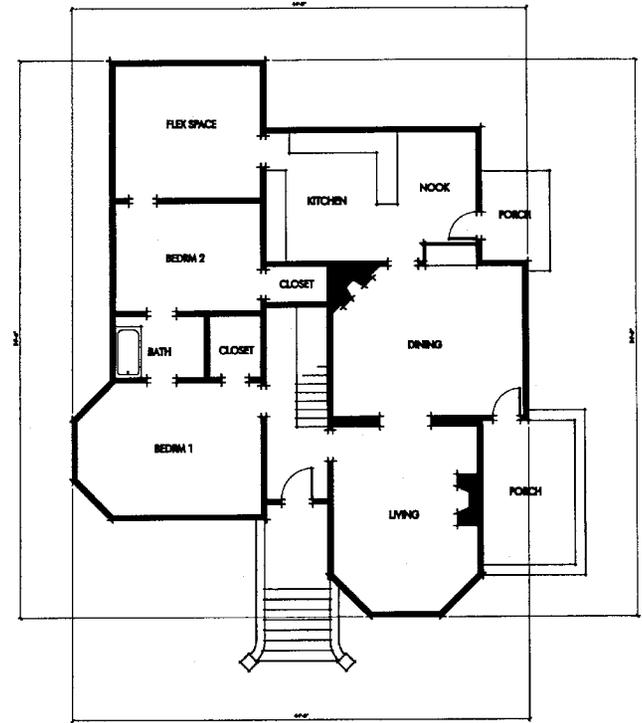
2671 Crow Canyon Rd.  
San Ramon, CA 94583  
925.837.8286  
925.837.2543 fax



CARRIAGE HOUSE PLAN



SECOND FLOOR PLAN



FIRST FLOOR PLAN

CHABOT ESTATE HOMES

HAYWARD, CALIFORNIA

CRYER HOUSE  
FLOOR PLANS

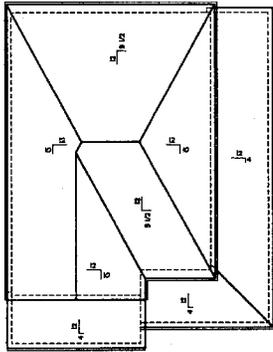


January 12, 2005

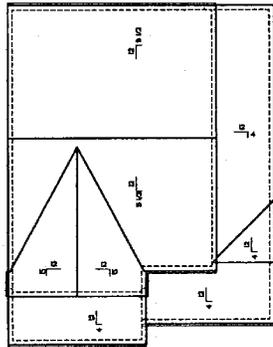
Project No.: 803.902

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ARCHITECTURE  
PLANNING

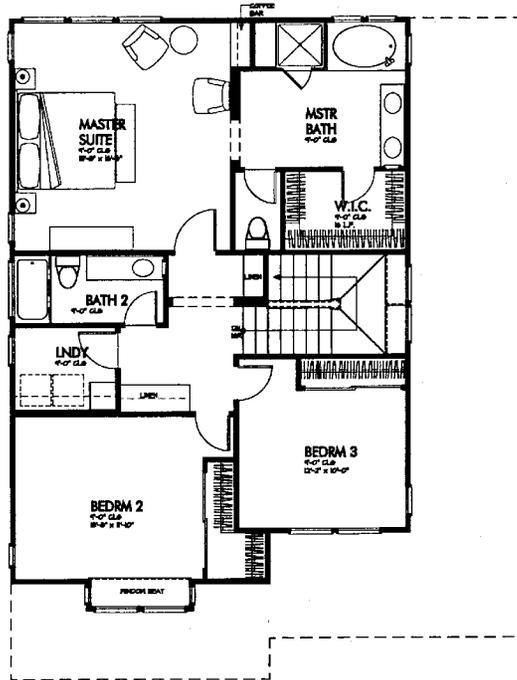
2671 Crow Canyon Rd.  
San Ramon, CA 94583  
925.837.8286  
925.837.2543 Fax



ROOF PLAN "A"

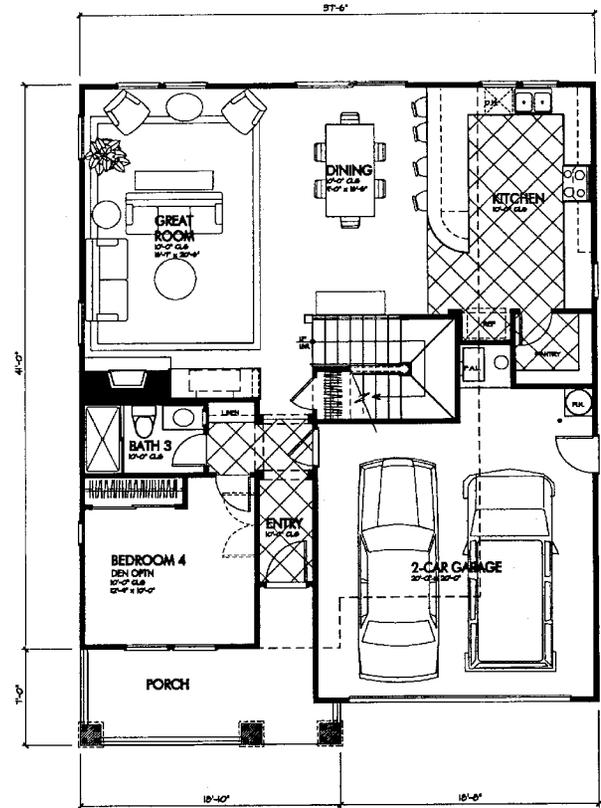


ROOF PLAN "B"



SECOND FLOOR PLAN "A"

1156 sq. ft.  
TOTAL: 2287 sq. ft.



FIRST FLOOR PLAN "A"

1131 sq. ft.  
TOTAL: 2287 sq. ft.

CHABOT ESTATE HOMES

HAYWARD, CALIFORNIA

FLOOR PLANS  
PLAN ONE

0 4 8 16  
September 17, 2004 Project No.: 852,202

DAHLYN GROUP  
ARCHITECTURE  
DESIGN

2671 Crow Canyon Rd.  
San Ramon, CA 94583  
925.837.5786  
925.837.2543 fax



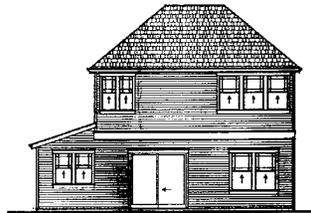
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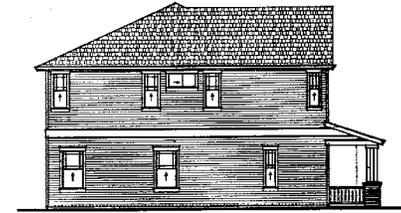
FRONT ELEVATION "A"



RIGHT ELEVATION "A"  
SCALE: 1/8" = 1'-0"



REAR ELEVATION "A"  
SCALE: 1/8" = 1'-0"



LEFT ELEVATION "A"  
SCALE: 1/8" = 1'-0"

CHABOT ESTATE HOMES

HAYWARD, CALIFORNIA

ELEVATIONS  
PLAN ONE



January 12, 2005

Project No.: 852.202

**DAHLIN GROUP**  
ARCHITECTURAL  
PLANNING

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A.2  
of 5